

Verview & Scrutiny

Title:	Children & Young People's Overview & Scrutiny Committee
Date:	15 September 2010
Time:	5.00pm
Venue	Council Chamber, Hove Town Hall
Contact:	Sharmini Williams Overview & Scrutiny Support Officer 29-0451 sharmini.williams@brighton-hove.gov.uk

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# CHILDREN & YOUNG PEOPLE'S OVERVIEW & SCRUTINY COMMITTEE

The following are requested to attend the meeting:

#### Councillors:

Older (Chairman), McCaffery (Deputy Chairman), Davis, Deane, Hyde, A Norman, Phillips and Smart

# Statutory Co-optee with Voting Rights

Mike Wilson David Sanders Amanda Mortensen Vacancy Diocese of Chichester Diocese of Arundel & Brighton Parent Governor Representative Parent Governor Representative

#### Non-Statutory Co-optees without Voting Rights

Carrie Britton	Children's Health
Joanna Martindale	Community Voluntary Sector Forum
Mark Price	Youth Services
Kenya Simpson-Martin	Youth Council
Azdean Boulaich	Youth Council
Vacancy	Children's Social Care Representative

# CHILDREN & YOUNG PEOPLE'S OVERVIEW & SCRUTINY COMMITTEE

# AGENDA

Part	t One			Page				
12.	PROCEDURAL BUSINESS							
	(Copy attached).							
3.	MINUTES OF TH	E PREVIOUS MEETING	ì	3 - 10				
	Minutes of the pattached).	previous meeting held	on the 16 June 2010. (Copy	,				
4.	CHAIRMAN'S CO	OMMUNICATIONS						
5.		ONS						
	No public question	ns had been received.						
6.	QUESTIONS ANI	D LETTERS FROM COL	JNCILLORS					
	No letters had bee	en received from Council	llors.					
7.	SHORT FILM AN	I HANGLETON & KNOLL IP WORKING						
	A presentation by	the Adam Muirhead.						
8.	PRIMARY SCHO	OL PLACES IN BRIGHT	FON & HOVE	11 - 30				
	Report of the Actin	ng Director of Children's	Services.					
	Contact Officer: Ward Affected:	Gil Sweetenham All Wards;	Tel: 29-3474					
9.	CHILDREN AND	YOUNG PEOPLE'S TRI	UST PERFORMANCE	31 - 38				
	Report of the Actin	ng Director of Children's	Services.					
	Contact Officer: Ward Affected:		Tel: 29-1269					
0.	IN-YEAR GRANT	SAVINGS						
	To follow.							
	Contact Officer: Ward Affected:		Tel: 29-6105					
1.	CYPOSC WORK PROGRAMME							
	Report of the Actin	ng Director of Strategy &	Governance.					
	Contact Officer: Ward Affected:	Tom Hook All Wards;	Tel: 29-1110					

### CHILDREN & YOUNG PEOPLE'S OVERVIEW & SCRUTINY COMMITTEE

#### 22. ITEMS TO GO FORWARD TO CABINET, OR THE RELEVANT CABINET MEMBER MEETINGS AND FULL COUNCIL

The City Council actively welcomes members of the public and the press to attend its meetings and holds as many of its meetings as possible in public. Provision is also made on the agendas for public questions to committees and details of how questions can be raised can be found on the website and/or on agendas for the meetings.

The closing date for receipt of public questions and deputations for the next meeting is 12 noon on the fifth working day before the meeting.

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Meeting papers can be provided, on request, in large print, in Braille, on audio tape or on disc, or translated into any other language as requested.

For further details and general enquiries about this meeting contact Sharmini Williams, (29-0451, email sharmini.williams@brighton-hove.gov.uk) or email <u>scrutiny@brighton-hove.gov.uk</u>

Date of Publication - Tuesday, 7 September 2010

### To consider the following Procedural Business:-

#### A. Declaration of Substitutes

Where a Member of the Committee is unable to attend a meeting for whatever reason, a substitute Member (who is not a Cabinet Member) may attend and speak and vote in their place for that meeting. Substitutes are not allowed on Scrutiny Select Committees or Scrutiny Panels.

The substitute Member shall be a Member of the Council drawn from the same political group as the Member who is unable to attend the meeting, and must not already be a Member of the Committee. The substitute Member must declare themselves as a substitute, and be minuted as such, at the beginning of the meeting or as soon as they arrive.

#### B. Declarations of Interest

- (1) To seek declarations of any personal or personal & prejudicial interests under Part 2 of the Code of Conduct for Members in relation to matters on the Agenda. Members who do declare such interests are required to clearly describe the nature of the interest.
- (2) A Member of the Overview and Scrutiny Commission, an Overview and Scrutiny Committee or a Select Committee has a prejudicial interest in any business at meeting of that Committee where –

(a) that business relates to a decision made (whether implemented or not) or action taken by the Executive or another of the Council's committees, sub-committees, joint committees or joint sub-committees; and

(b) at the time the decision was made or action was taken the Member was

(i) a Member of the Executive or that committee, sub-committee, joint committee or joint sub-committee and

- (ii) was present when the decision was made or action taken.
- (3) If the interest is a prejudicial interest, the Code requires the Member concerned:-
  - (a) to leave the room or chamber where the meeting takes place while the item in respect of which the declaration is made is under consideration. [There are three exceptions to this rule which are set out at paragraph (4) below].
  - (b) not to exercise executive functions in relation to that business and

- (c) not to seek improperly to influence a decision about that business.
- (4) The circumstances in which a Member who has declared a prejudicial interest is permitted to remain while the item in respect of which the interest has been declared is under consideration are:-
  - (a) for the purpose of making representations, answering questions or giving evidence relating to the item, provided that the public are also allowed to attend the meeting for the same purpose, whether under a statutory right or otherwise, BUT the Member must leave immediately after he/she has made the representations, answered the questions, or given the evidence,
  - (b) if the Member has obtained a dispensation from the Standards Committee, or
  - (c) if the Member is the Leader or a Cabinet Member and has been required to attend before an Overview and Scrutiny Committee or Sub-Committee to answer questions.

# C. Declaration of Party Whip

To seek declarations of the existence and nature of any party whip in relation to any matter on the Agenda as set out at paragraph 8 of the Overview and Scrutiny Ways of Working.

#### D. Exclusion of Press and Public

To consider whether, in view of the nature of the business to be transacted, or the nature of the proceedings, the press and public should be excluded from the meeting when any of the following items are under consideration.

Note: Any item appearing in Part 2of the Agenda states in its heading the category under which the information disclosed in the report is confidential and therefore not available to the public.

A list and description of the exempt categories is available for the public inspection at Brighton and Hove Town Halls.

#### **BRIGHTON & HOVE CITY COUNCIL**

#### CHILDREN & YOUNG PEOPLE'S OVERVIEW & SCRUTINY COMMITTEE

#### 5.00PM 16 JUNE 2010

#### COUNCIL CHAMBER, HOVE TOWN HALL

#### MINUTES

**Present**: Councillors Older (Chairman); McCaffery (Deputy Chairman), Davis, A Norman, Phillips and Smart

Statutory Co-optees: with voting rights: David Sanders (Diocese of Arundel & Brighton)

**Non-Statutory Co-optees:** Carrie Britton (Children's Health) (Non-Voting Co-Optee), Joanna Martindale (Community Voluntary Sector Forum) (Non-Voting Co-Optee), Mark Price (Youth Services) (Non-Voting Co-Optee), Rohan Lowe (Youth Council) (Non-Voting Co-Optee) and Alex Qiu (Youth Council) (Non-Voting Co-Optee)

Apologies: Councillor Ben Duncan, Councillor Lynda Hyde and Mike Wilson

#### PART ONE

#### 1. PROCEDURAL BUSINESS

#### 1a. Declaration of Substitutes

1.1 There were no substitutes. Councillors Ben Duncan, Lynda Hyde and Mike Wilson (Diocese of Chichester) sent their apologies.

#### 1b. Declarations of Interest

1.2 There were none.

#### 1c. Declaration of Party Whip

1.3 There were none.

#### 1d. Exclusion from the Press and Public

- 1.4 In accordance with section 100A(4) of the Local Government Act 1972, it was considered whether the press and public should be excluded from the meeting during the consideration of any items contained in the agenda, having regard to the nature of the business to be transacted and the nature of the proceedings and the likelihood as to whether, if members of the press and public were present, there would be disclosure to them of confidential or exempt information as defined in section 100I (1) of the said Act.
- 1.5 **RESOLVED-** That the press and public not be excluded from the meeting.

#### 2. MINUTES OF THE PREVIOUS MEETINGS

2.1 The minutes were approved subject to amendments in paragraphs 47.3, 48.2 and 52.7.

#### 3. CHAIRMAN'S COMMUNICATIONS

3.1 The Chair welcomed Councillor Melanie Davis to the Committee and welcomed back Councillors Ann Norman & Ben Duncan.

The Chair thanked Kevin Allen and Vicky Wakefield-Jarrett for all their work.

- 3.2 Councillor Davis who is the Chair of the Children & Culture Scrutiny Panel informed CYPOSC that the next and last meeting date was the 30 June at the Komedia.
- 3.3 Members discussed the approved budget for Children's Services.
- 3.4 The Chair informed the Committee that a letter from a member of the public had been received and would be heard as Agenda Item 3.

#### 4. PUBLIC QUESTIONS

- 4.1 Ms Wells told the Committee that there were major issues with Primary School Admissions and these were:
  - being allocated a school that didn't exist
  - not being allocated a school
  - being allocated a school that may be 50 minutes away.

Additionally, Ms Wells asked why the Council was seemingly unable to estimate the demand for city primary school places accurately despite the large amount of demographic data collected from local people.

- 4.2 Ms Wells requested that the situation be addressed with urgency i.e. before September 2010. The Committee agreed to contact the Cabinet Member for Children and Young People and pass on Ms Wells' concerns.
- 4.3 **RESOLVED**: The Committee agreed to contact the Cabinet Member for Children and Young People and pass on Ms Wells' concerns to see what could be resolved in time for September 2010.

# 5. QUESTIONS AND LETTERS FROM COUNCILLORS

- 5.1 Councillor Melanie Davis asked a question on primary school admissions (see minute book).
- 5.2 **RESOLVED:** The Committee agreed to request a report at the next meeting to include information on:

- a three-year timeline from September 2010 September 2013 that demonstrates clearly the numbers of children in the city entering primary education;
- which parts of the city will experience particular pressures;
- the planned additional capacity being identified by the LEA and when that additional capacity will be available.

#### 6. NEW COUNCIL RESPONSIBILITIES FOR 16 - 19 EDUCATION AND TRAINING

- 6.1 Michael Nix- Post 16 Development Manager presented the report and answered questions.
- 6.2 Rohan Lowe (Youth Council representative) asked how the Council planned to make up any shortfall in SEN funding for 19-25 Further Education. The Committee was told that funding for Local Authorities was currently held regionally. Authorities across the SE region were now looking with the Young People's Learning Agency (YPLA) at ways of reducing costs and Health and social care partners were being approached for contributions towards relevant elements of placements. The current forecast was that any risks of overspends could be managed within the regional budget, providing there were no significant new demands. If an overspend were to fall to be met by the City Council, this would need to be found from the out of city placement budget.
- 6.3 In response to a further question on whether there was any update on how an overspend on LLDD placements would be met and whether this would be picked up jointly by the 19 authorities, the Committee was advised that the Regional Planning Group was being recommended to adopt this principle.
- 6.4 In answer to a question on how the Council would provide stronger opportunities for youth offenders, the Committee were informed that there were different funding streams which gave the Youth Offending Service greater creativity, and the new overall planning role for the Council would support this. Current figures showed that Brighton and Hove had better youth offending engagement figures than other seaside towns.
- 6.5 In response to whether apprenticeships were being taken up by young people, Members were told that the Council had not met their target and were working with the Economic Development Team and National Apprenticeship Service to achieve improvements.
- 6.6 In answer to a question on how young people with learning disabilities would be able to access apprenticeships, the Committee were informed that where these learners had been assessed through their school life through SEN processes, information on their needs would have been built up which could be used to advise them on next steps at 16+ and 19+. This information would be transferred if a young person with learning disabilities moved to a different local authority area. Learners with lower level disabilities who may not have been part of these assessment processes would be guided by Job Centre Plus. It was possible to identify apprenticeship opportunities for young people with disabilities, in areas such as Business Administration, for example.
- 6.7 In relation to a question on how commissioning funding is planned, Members were informed that authorities would use its own data and data provided by the YPLA to make

an estimate of the overall pattern of provision needed, identify gaps and propose priorities for development.

- 6.8 The Committee was informed that Downs View Special School had good links with colleges to provide person-centred planning, including support with independent living for learners with learning difficulties and/ or disabilities. The Committee heard how the aspirations of all young people were growing and it was important to diversify the provider's provision to meet the needs of these growing aspirations.
- 6.9 **RESOLVED**: CYPOSC considered and commented on the report.

#### 7. ARRANGEMENTS FOR THE GOVERNANCE, COMMISSIONING AND PROVISION OF CHILDREN'S SERVICES

- 7.1 Steve Barton- Assistant Director, Strategic Commissioning and Governance presented the report and answered questions.
- 7.2 In answer to a question on the two section 75 arrangements and where the teams were located, the Committee heard that the new arrangements are necessary in order to sustain the delay of integrated front line services and to be compliant with NHS / World Class Commissioning Standards.
- 7.3 In relation to a question on the Youth Services Review, Members were informed that the review would go to the Cabinet Member Meeting in September 2010 for approval and implementation would be in October/ November 2010. It was agreed that CYPOSC would like to be updated on the progress of this Review.
- 7.4 In response to a question on the Council being asked to identify options for 15% savings through the commissioning review. Members were informed that the review of services would be linked to the Value for Money (VFM) Programme to deliver savings identified in the 2010/11 Budget Strategy.
- 7.5 The Committee heard how the Director of Strategy and Governance had sent a letter to the Voluntary Sector in respect of making savings, reassuring them that transparency would still be used with all partners when commissioning. In answer to a question whether Children's Services could reassure partners in this way, the Committee were advised that Children's Services are part of the council and would therefore comply with assurances given by the Director of Strategy and Governance.
- 7.6 Rohan Lowe (Youth Council representative) asked how would the Youth Services Review process made sure that young people were appropriately represented, the Committee were told that representation by Young People on the review is jointly facilitated by the council's Participation Team and a 3<sup>rd</sup> Sector organisation, the Crew Club. A monthly meeting, Brighton Young Voices, has been established and nominates 2 young people to attend the Youth Service Review Board.
- 7.7 There was a discussion about the membership of the new Children's Board and why there was no representative from the Parent Carers' Council, when other Children's Boards outside of Brighton and Hove did include such representatives. A member noted that the Parents Forum (which is represented on the new CYPT board) did not have the

experience to speak about children and families with additional and complex health needs/ multiple disabilities across all ages, whereas the Parent Carers' Council did have this expertise.

Carrie Britton (Co-optee for Children's Health) proposed an amendment to the membership of the Children's Board, the Board to consider inviting a member of the Parent Carers' Council when relevant items were on the Board's agenda concerning these children and families with complex needs. The Committee agreed the amendment.

#### 7.8 **RESOLVED:**

- (1) That the progress on the Youth Services Review be timetabled into the CYPOSC work programme.
- (2) That CYPOSC should ask the Children and Young People's Trust (CYPT) to agree to seek the views of the Parent Carers' Council when looking at issues where there was significant parent carer interest.

#### 8. UNDERSTANDING INTERVENTION

- 8.1 This item was heard before Item 7 and after Item 6.
- 8.2 James Dougan, Assistant Director, Integrated Area Working, talked through the presentation and answered questions.
- 8.3 In answer to a question concerning the use of the Common Assessment Framework (CAF) in interventions with children with disabilities, members were told that CAF should always be used as early as possible in order to maximise its benefits. However, in some instances a child with known disabilities or special educational needs might already have undergone a thorough assessment process (e.g. for a 'statement' of SEN), and there would therefore be no requirement for an additional CAF assessment to be made.
- 8.4 In response to a question on schools finding it difficult to complete the CAF and there were concerns on who would be the lead professional, Members were advised that training had been provided to schools by editing out some parts of the CAF form and this was getting better results.
- 8.5 CYPOSC were told how there were 3 elements to most cases that were dealt within Brighton & Hove, these being:
  - Mental Health
  - Drug and Alcohol misuse
  - Domestic Violence

This was unique to Brighton and Hove compared to other seaside authorities and how it was important to intervene at the lowest Tiers, which were 1 & 2.

8.6 In relation to a question on how funding of Triple P Programmes at schools may be challenging due to the savings that schools were making, the Committee were advised

that parents and trained staff were delivering these programmes to parents in Tiers 1, 2 & 3.

- 8.7 The Committee noted further resources were needed for the delivery of the Triple P Programmes for parents with severely disabled children. The CAF was having positive results as it was looking at the whole family network.
- 8.8

In answer to a question on whether Tier 3 parents were strongly advised to attend the parenting programme, Members were told that Tiers 1 & 2 were voluntary and were oversubscribed. Tier 3 interventions are theoretically voluntary, but parents are strongly 'incentivised' to attend.

- 8.9 Through the Team Around the Child meetings it was found that some parents were struggling with domestic tasks. Targeted programmes for parents to carry out basic home environment tasks and improve their cooking, food shopping (to produce more nutritional meals) was provided in the form of in-house programmes.
- 8.10 **RESOLVED**: CYPOSC considered and commented on the presentation.

#### 9. SCHOOL EXCLUSION SCRUTINY PANEL REPORT

9.1 Members discussed the panel report, and thanked the panel members and support staff for their hard work on this issue.

#### 9.2 **RESOLVED:**

(1)The report was endorsed by CYPOSC.

(2) The Committee agreed to refer the report's recommendations to the council's Executive and to the appropriate partner organisations.

#### 10. WORK PROGRAMMES

- 10.1 Work programmes for 2009-2010 and 2010-2011 were agreed by the Committee with the addition of a report on Primary School Admissions to be heard the 15 September 2010 CYPOSC meeting.
- 10.2 Information relating to the update on the Portslade Community College (PCC) was requested. The Committee agreed to send out this information.

#### 10.3 **RESOLVED:**

- (1) Primary School Admissions report to be heard at the 15 September 2010 CYPOSC meeting.
- (2) An update on the PCC to be sent to Members.

# 11. ITEMS TO GO TO FORWARD TO CABINET, OR THE RELEVANT CABINET MEMBER MEETINGS AND FULL COUNCIL

11.1 There were none.

The meeting concluded at 7.40pm

Signed

Chair

Dated this day of

# CHILDREN & YOUNG PEOPLE'S OVERVIEW AND SCRUTINY COMMITTEE

Brighton & Hove City Council

Subject:		Primary School Places in Brighton & Hove					
Date of Meeting:		15 <sup>th</sup> September 2010					
Report of:		The Director of Children's S	ervice	S			
Contact Officer:	Name:	Gil Sweetenham	Tel:	293433			
	E-mail:	gil.sweetenham@brighton-hov	ve.gov.	uk			
Wards Affected:	All						

# FOR GENERAL RELEASE

# 1. SUMMARY AND POLICY CONTEXT:

- 1.1 There is increasing pressure on primary school places within the City and particularly in Hove as the child population continues to grow. The Council has a duty to ensure that there are sufficient schools and thus school places for all those in the area who want a place in a maintained school.
- 1.2 The Council has processes in place to estimate how many places are needed and translate this data into planning and a capital programme. This has recently been set out to the CYPT Cabinet Member Meeting through a series of reports relating to individual school developments and wider planning for places in Hove. The report on *"Proposed Additional Primary Places in Hove"* is attached as an appendix to this report.

# 2. **RECOMMENDATIONS**:

- 2.1 That the Committee notes the actions proposed to secure additional primary places in the City and particularly in Hove.
- 2.2 That the Committee notes the statistical basis on which these proposals have been based, and the potential variations in outcome which must be allowed for in forecasting.

# 3. RELEVANT BACKGROUND INFORMATION

3.1 At its meeting on 16<sup>th</sup> June the Committee agreed to request a report for this meeting to include information on:

- a three-year timeline from September 2010 September 2013 that demonstrates clearly the numbers of children in the city entering primary education;
- which parts of the city will experience particular pressures;
- the planned additional capacity being identified by the LA and when that additional capacity will be available.
- 3.2 The CMM report "Proposed Additional Primary Places in Hove" (Appendix 1) sets out increases in school places already underway across the City as a whole, and proposals for further places currently at the planning and negotiation stage. In doing so it refers to data anticipating the requirement for places up to 2013 based on children already born and currently living in the City. It goes on to project the numbers of places needed as far as 2021 based on two different population growth models.
- 3.3 It refers to the use of the Connaught site, subject to availability, to provide additional primary places. It also refers to other possibilities to be taken forward simultaneously so that there are options available for places in Hove should one planning route not come to fruition. Part of the purpose of the building proposals for primary places is to reduce the necessity for pupil travel so that reasonably local places can be offered.
- 3.4 The Council bases its pupil number projections on GP Registration data which identifies the home post code of all those living in the City. This data is updated every year. This is then further broken down by placing birth dates into academic years, and using postal areas as the basis for more local projection. This data is naturally limited to those already born and living in the City. Longer term planning must be based on projecting trend.
- 3.5 The forecasting to date does not take into account possible future housing developments in the City. Where developments receive approval and developers take the build forward then the projections will need to be adjusted. In doing so a number of assumptions will have to be made about the proportion of school age children that any type of development is likely to yield. This will vary depending upon the type of housing especially the size of each unit; the proportion of affordable housing and the location of the development. The CYPT has models for this purpose. It may also be the case that not all those moving into new developments will be from outside the City (which is particularly true in the case of affordable housing), so this possibility needs to be factored in.
- 3.6 Appendix 2 sets out the GP Registration data into postal areas by the academic year in which a child resident in the City is born. The Committee may wish to note the population growth shown in the Hove postal areas BN3 1 to BN3 5 for birth years from 2004 onwards. Although other parts of the City also show some growth, some show steady state or even decline. This more local data is taken into account when considering the required location of new school places.
- 3.7 However, care must be taken in the use of this data as those living in some postal areas in the most recent birth years may not remain there by the time that

they reach school age. Some may move within the City, for examples to areas where larger housing is available. Children tend to be most mobile in terms of address in the first few years of their lives. This is why the use of updated GP data from year to year is important, not only to include the most recent birth year but also to follow trends in numbers from previous birth years. Whilst the population trend has undoubtedly been upwards across the City, micro planning at a postal area basis is much less reliable. In committing scarce capital resources the Council must be satisfied that it is using those resources where they will be needed in the future, and not simply satisfying a short term local blip in numbers.

3.8 The availability of complete academic birth years of GP data means that in terms of actual population located in any area, the Council only has a 3½ year planning window. For example, when the September 2009 to August 2010 birth year data becomes available late this autumn, it refers to a group starting school in September 2014.

#### 4. CONSULTATION

4.1 The required legal public consultation and planning processes have or will be taken forward for all the proposed school extensions and new building described in the report "*Proposed Additional Primary Places in Hove*" (Appendix 1 to this report). Further consultation with Brighton & Hove schools is planned with regard to the governance options for the proposed new Hove school and the need for adjustments in Portslade that would accompany the possible transition of Benfield Junior to an all through primary school.

# 5. FINANCIAL & OTHER IMPLICATIONS:

**Financial Implications:** 

5.1 The Capital Cost of any additional extension(s), additional build on council land, or purchase of any other site(s) would have to be met from the Schools Capital programme budget for 2011/12 onwards. Depending upon which option is taken, there may be opportunities to link this with any BSF funding that may be allocated to the council in 2011/12 onwards. However given that the recent budget announcement indicates that government departments will have to find reductions of 25% over the next 4 years, we are not sure if this will impact on funding for School Capital. If this reduced in 2011/12 then the funding for an expansion, additional build or purchase in Hove will have to be the first call on any reduced budget.

The revenue funding implications will be that the Dedicated Schools Grant (DSG) for 2011/12 onwards will include the funding for 3-16 year old pupils, therefore when planning the 2011/12 and future schools budgets, the funding for any expansion to a particular school or new school will have to be calculated.

Finance Officer Consulted: Andy Moore

Date: 3<sup>rd</sup> August 2010

#### Legal Implications:

5.2 The Council has a general duty to secure that there are sufficient schools for primary and secondary education in its area (section 14 of the Education Act 1996), and the power to establish new schools, and increase numbers at existing schools to enable them to fulfil this duty. However newly established schools must be open to competition in terms of who can run them, so whilst the City may plan for new places the governance model of the school may be something other than a Community School. It is also the case that new proposals for Free Schools could be made in response to parental demand, which would clearly impact on place planning for the City.

#### Lawyer Consulted: Serena Kynaston

Date: 25/08/2010

#### Equalities Implications:

5.3 Planning and provision of school places must be conducted in such a way as to avoid potentially discriminatory admissions priorities or planning processes. The city council, voluntary aided school governing bodies and other school providers must be mindful of avoiding bad practice as described in the Admissions Code.

#### Sustainability Implications:

5.4 All new school buildings and extensions to Brighton and Hove Schools utilise, where ever possible, environmental and sustainable principles such as higher than minimum insulation levels, the use of efficient gas condensing boilers, under floor heating, solar shading and natural ventilation. Materials are sourced from sustainable sources where ever possible. So far as is consistent with the availability of capital resources for providing new places the Council should seek to reduce the need for primary age pupils to travel across the City to attend school.

#### Crime & Disorder Implications:

5.5 It is anticipated that by including the community in the consultation process on the development and use of the facilities at schools that crime and disorder in the local area will be reduced. This will be further improved by offering extended use of the facilities to the community outside of the school day

#### Risk and Opportunity Management Implications:

5.6 The Council has a duty to secure the provision of sufficient school places in the City. In doing so it is seeking to ensure that the use of scarce capital resources is directed to those parts of the City where the need for places is clearly identified through reliable data and data projection. This is limited by the relatively short planning horizon through the use of GP data and the potential for future housing developments which may change the demand pattern for school places.

#### Corporate / Citywide Implications:

5.7 Given the overall pressure on places and the location of existing surplus places in the east of the City, three forms of entry in Hove, in addition to those proposed at Davigdor, Westdene and Queens Park, are now needed to meet local need for places. The permanent conversion of Benfield Junior to an all through primary school will also be required to meet local demand for places.

#### SUPPORTING DOCUMENTATION

Appendices: Appendix 1: Report to CYPT CMM meeting 12<sup>th</sup> July 2010 *Proposed Additional Primary Places in Hove* 

Appendix 2: GP Registration data up to birth year September 2008/August 2009

Documents in Members' Rooms: None

Background Documents: None

# Appendix 1 CYPOSC 15<sup>th</sup> September 2010

# CHILDREN AND YOUNG PEOPLE CABINET MEMBER MEETING

Agenda Item 17

Brighton & Hove City Council

Subject:		Proposed Additional Primary Places in Hove					
Date of Meeting:		12 <sup>th</sup> July 2010					
Report of:		Director of Children's Services					
Contact Officer:	Name:	Gil Sweetenham	Tel:	29-3433			
	E-mail:	Gil.sweetenham@brighton-hove.gov.uk					
Key Decision:	Yes	Forward Plan Number CYP					
Wards Affected:	All						

# FOR GENERAL RELEASE

# 1. SUMMARY AND POLICY CONTEXT:

- 1.1 This report is complemented by a separate report and appendices in Part 2 of the agenda.
- 1.2 Current and projected pupil numbers for the city (see Appendix 1) as a whole show there is an immediate need for additional primary school places in the city which is likely to continue to grow. This need is most acute in south central Hove and on the Brighton / Hove border.
- 1.3 Projections of pupil numbers indicate the urgent need to find further additional forms of entry in the primary sector in Hove by 2011. Given the overall pressure on places and the location of existing surplus places in the east of the City, three forms of entry in Hove, in addition to those in the City already proposed at Goldstone, Westdene and Queens Park, are now needed to meet local need for places and avoid long journeys to schools in the east of the City where there are vacant places.

# 2. **RECOMMENDATIONS:**

- (1) To establish in Hove a 3 form entry temporary school expansion taking 90 Reception age children, opening in September 2011
- (2) To base this temporary expansion at the Connaught Centre site or another site subject to further negotiation.
- (3) To make arrangements for the management of the additional places by a Hove primary phase school for a period of up to two years.
- (4) On 11 October to present the Cabinet Member with proposals identifying the site and governance of the temporary provision.

(5) In December 2010 to present to the Cabinet Member with proposals to make the temporary expansion permanent provision on a specific site by September 2012, or earlier if possible, including the options and legal requirements for permanent governance arrangements for the additional places

#### 3. RELEVANT BACKGROUND INFORMATION/CHRONOLOGY OF KEY EVENTS:

- 3.1 Pupil numbers across the city are rising generally and the rise in south central Hove is greater than in the city generally and is already causing a pressure on school places that cannot be met locally. The most immediate need for places has been partially addressed by providing one permanent additional form of entry at Davigdor Infant and Somerhill Junior Schools and temporary additional forms of entry at West Blatchington Primary School, Goldstone Primary School and Westdene Primary School. In addition to these changes Benfield Junior School has been temporarily expanded for September 2010 to take two reception classes (a total of 6 additional forms of entry).
- 3.2 Consultation is currently being undertaken on proposals to permanently expand Goldstone and Westdene Primary Schools by one form of entry and Queens Park Primary School by half a form of entry. It is also proposed to consult on a permanent change in the age range of Benfield School from September 2011. However this will still leave a demand for additional forms of entry based on the basis of current GP registration data and the forecasting model.
- 3.3 Consideration has been given as to how best to provide these additional forms of entry. At the meeting on 26<sup>th</sup> April 2010 the Children and Young People Cabinet Member agreed that the CYPT should pursue the option of providing a new two form entry Primary unit either on the site of Hove Park Upper School or at the Depot adjacent to Hove Park. Since that meeting revisions to the forecast have been made which suggest that an additional three forms of entry in Hove would be justified rather than two. This would also help prevent the need for lengthy pupil journeys from Hove to the east of the City to take up vacant places.
- 3.4 A further development since the April CMM is that City College have declared that The Connaught Centre is surplus to their requirements and the Council has entered negotiations to acquire the site.
- 3.5 The Council will continue to examine other options for a new school site, temporary or permanent, against the possibility that the Connaught site could not be used or could not be in use until later than 2011.
- 3.6 Given the urgent need for school places the Council will seek to establish three additional forms of entry on one of the Hove site options. This will be under the temporary management of a local primary phase school for a period of up to two years. This will allow sufficient time to consolidate the planning for the longer term delivery and governance of a permanent three form entry all through primary school, including a competition to determine who should run the school if that is required.
- 3.7 Options for the permanent governance arrangements for the additional places must be determined after two years of their management by another school.

# 4. CONSULTATION

- 4.1 The Council is negotiating with City College regarding the acquisition of the Connaught site.
- 4.2 The Council will explore with schools in Hove the options available for governance and management of the temporary provision.

# 5. FINANCIAL & OTHER IMPLICATIONS:

#### 5.1 Financial Implications:

- 5.1.1 The Capital Cost of any additional extension(s), additional build on council land, or purchase of any other site(s) would have to be met from the Schools Capital programme budget for 2011/12 onwards. Depending upon which option is taken, there may be opportunities to link this with any BSF funding that may be allocated to the Council in 2011/12 onwards. However given that the recent budget announcement indicates that government departments will have to find reductions of 25% over the next 4 years, we are not sure if this will impact on funding for School Capital. If this reduced in 2011/12 then the funding for an expansion, additional build or purchase in Hove will have to be the first call on any reduced budget.
- 5.1.2 There is a risk that approval to move forward with any of these options, additional funding might have to be found from elsewhere in the Council's Capital Programme to ensure that any option taken can be achieved within the timescales set out.
- 5.1.3 The revenue funding implications will be that the Dedicated Schools Grant (DSG) for 2011/12 will include the funding for 3-16 year old pupils, therefore when planning the 2011/12 schools budgets, the funding for any expansion to a particular school will have to be calculated.

Finance Officer Consulted : Andy Moore

Date: 30/06/2010

#### 5.2 Legal Implications:

- 5.2.1 Given that the report sets out that there is a projected future growth in pupil numbers and an anticipated shortfall in places in the academic year 2011-12, Members should be mindful that the Council has a statutory duty under section 14 of the Education Act 1996 to ensure the provision of sufficient schools for the provision of primary and secondary education in its area. In the event that the recommendation is rejected and the additional places described are not provided, Members must be satisfied that there are still sufficient school places across the City. If Members are satisfied that there are sufficient places across the City, Members will also wish to consider the impact upon parents who would then live in an area of the City with too few school places under the current admissions criteria.
- 5.2.2 The recommendations provide for the CM to make a decision as to the site and management of the temporary expansion of an existing school on a new satellite site at the meeting in December, by which time the negotiations involving the Connaught will have concluded and it will be known whether this is a viable option for the City. This will enable a more informed decision to be made than would be realistically possible at this stage.

- 5.2.3 The recommendation allows the CM to proceed with a temporary solution to the spaces problem for September 2011, whilst allowing further time for more detailed proposals to be developed concerning a permanent solution by way of either the expansion to an existing school, or the provision of a new school. These options can then be considered at a time when the national developments in the legislative and financial position of the LEA will be clearer, as well as the position in relation to the Connaught known.
- 5.2.4 Were the Council to wish to proceed with proposals to establish a new school at this stage the implications of the statutory requirements against the key deadlines for decision making if a new school is to be provided by September 2011 need to be considered. The Council will need to comply with the provisions of the Education and Inspections Act 2006 which sets out the procedures to be complied with when proposing changes to a maintained mainstream school.
- 5.2.5 By contrast the recommendations in the report can allow the school places identified to be delivered upon the timeframe needed.
- 5.2.6 The absolute national deadline for expressing preferences for an infant/primary school place is 15 January 2011. To avoid a breach of the admissions code it is important that the final decision can be published in compliance with the admissions code. The recommendation does not allow for a decision to be made in time to go into the admissions booklet for September 2011, due for publication in August 2010. However the admissions booklet can alert parents to the prospect of a decision being made in October identifying a site and arrangements for a temporary school. It is recommended that in the event the recommendation is agreed following any decision in October all parents are contacted and notified of the new temporary arrangement, so that they are given the option of including this when expressing a preference.

Lawyer Consulted : Natasha Watson

Date: 29/06/2010

- 5.3 Equalities Implications:
- 5.3.1 Planning and provision of school places are conducted in such a way as to avoid potentially discriminatory admissions priorities or planning processes. The City Council and voluntary aided school governing bodies must be mindful of best practice as described in the Admission Code of Practice.
- 5.4 <u>Sustainability Implications:</u>
- 5.4.1 All new extensions to Brighton and Hove Schools utilise, where ever possible, environmental and sustainable principles such as higher than minimum insulation levels, the use of efficient gas condensing boilers, under floor heating, solar shading and natural ventilation. Materials are sourced from sustainable sources where ever possible.
- 5.5 <u>Crime & Disorder Implications:</u>
- 5.5.1 Throughout the development of the proposals consultation will be undertaken with community groups and the Community Safety team and police liaison

officers. It is anticipated that by including the community in the development and use of the facilities at the schools that crime and disorder in the local area will be reduced. This will be further improved by offering extended use of the facilities to the community outside of the school day.

#### 5.6 Risk and Opportunity Management Implications:

5.6.1 It is important that this opportunity is taken to ensure the future provision of learning and teaching, and continuing improvement in standards of education in the City.

#### 5.7 Corporate / Citywide Implications:

5.7.1 Given the overall pressure on places and the location of existing surplus places in the east of the City, three forms of entry in Hove, in addition to those proposed at Davigdor, Westdene and Queens Park, are now needed to meet local need for places.

# 6. EVALUATION OF ANY ALTERNATIVE OPTION(S):

6.1 This paper presents proposals to address the need for additional primary places within the City.

# 7. REASONS FOR REPORT RECOMMENDATIONS

7.1 The Council has a statutory duty to provide a school place for any child that wants one. Current and projected pupil numbers for the city as a whole show there is an immediate and ongoing need for additional school places in the city as a whole. This need is most acute in south central Hove and on the Brighton / Hove border.

# SUPPORTING DOCUMENTATION

#### Appendices:

1. Projected Pupil Numbers

# **Documents In Members' Rooms**

1. NONE

# **Background Documents**

1.

2.

### CYPOSC 15/09/10 Appendix 1b

# CMM Appendix 1 12<sup>th</sup> July 2010 Projected Pupil Numbers

# 1. Pupil Birth Data

Birth Year	GP Data	Jan 10 School	+/-	% in school	Current School
	Total for	Census Total (or		(or forecast	Year
	B&H	forecast from		from 09/06-	
		09/06-08/07)		08/07)**	
09/99 - 08/00	2508	2245		89.5	5
09/00 - 08/01	2635	2360	+115	89.6	4
09/01 - 08/02	2589	2318	-42	89.5	3
09/02 - 08/03	2670	2387	+69	89.4	2
09/03 - 08/04	2762	2469	+82	89.4	1
09/04 - 08/05	2781	2482	+13	89.2	R
09/05 - 08/06	2862	2571*	+89	89.8	
09/06 - 08/07	3038	2719	+148	89.5	
09/07 - 08/08	3234	2894	+175	89.5	
09/08 - 08/09	3059	2737	-157	89.5	

\* Places as allocated May 2010

\*\*B&H conversion factor

- The actual birth data shows a steady growth since 1999 giving an average increase of nearly 50 children per year over a ten year period.
- For converting GP data into projected pupil numbers it is reasonable to use a factor of 89.5%.

# 2. Reception Year Numbers to 2013/14

Academic	Reception	Reception	
Year	Pupil	Places	
	Numbers		
2009/10	2525 #	2685	Includes Davigdor (30) and West Blatchington
			(30)
2010/11	2571#	2805	Includes Benfield (60), Goldstone (30) and
			Westdene (30) Temporary expansions
2011/12	2719†	2910	Includes Benfield (60), Goldstone (30),
			Westdene (30) and Queens Park (15) in
			permanent accommodation and a new three
			form entry primary school (90)
2012/13	2894†	2910	Surplus of 16 places
2013/14	2737†	2910	Surplus of 173 places

# Number allocated places in May

† Projected number from GP registration data.

- West Blatchington and Davigdor were also expanded in 2008
- Goldstone and Westdene were temporarily expanded in 2010

# CYPOSC 15/09/10 Appendix 1b

# CMM Appendix 1 12<sup>th</sup> July 2010

- It is proposed that Goldstone and Westdene be permanently expanded by one form of entry for 2011 (CMM decision July 2010)
- It is proposed that Queens Park be permanently expanded by half a form of entry for 2011 (CMM decision July 2010)
- It is proposed that a new three form entry primary school begins in 2011 (CMM decision July 2010)
- The surplus figures are based on all primary places across the city being used

Projection assu	Projection assuming 30 new primary places needed per year							
Academic	Reception	Reception						
Year	Pupil	Places						
	Numbers							
2014/15	2767	2910	Surplus of 143 places					
2015/16	2797	2910	Surplus of 113 places					
2016/17	2827	2910	Surplus of 83 places					
2017/18	2857	2910	Surplus of 53 places					
2018/19	2887	2910	Surplus of 23 places					
2019/20	2917	2910	Shortfall of 7 places					
2020/21	2947	2910	Shortfall of 37 places					

# 3. Projections beyond 2013/14 to 2020/21

Projection assu	Projection assuming 50 new primary places needed per year							
Academic	Reception	Reception						
Year	Pupil	Places						
	Numbers							
2014/15	2787	2910	Surplus of 123 places					
2015/16	2837	2910	Surplus of 63 places					
2016/17	2887	2910	Surplus of 23 places					
2017/18	2937	2910	Shortfall of 27 places					
2018/19	2987	2910	Shortfall of 77 places					
2019/20	3037	2910	Shortfall of 127 places					
2020/21	3087	2910	Shortfall of 177 places					

# 4. Options for providing additional places

The projections to 2013/14 indicate a potential peak in 2012/13 leaving a surplus in the city of only 16 reception places. Projections beyond 2013/14, based on an increase of 30 pupils per year, show a further potential shortfall in places beginning in 2019/20. If the increase is based on 50 pupils a year (the last ten year average) the further potential shortfall begins in 2017/18.

These projections show numbers across the whole of the City and does not focus on any pressure in particular areas. Analysis of ward or post code data will give some indication of the likely demand for places in different parts of the City. However the data does change from year to year as it is updated , and there

#### CYPOSC 15/09/10 Appendix 1b

# CMM Appendix 1 12<sup>th</sup> July 2010

can be significant movement in address from birth to age 4. This means that current numbers for the 0-1 year group in an area may change significantly by age 4, so planning at the micro level for local places can be unreliable because of address changes. There is also a relatively short planning horizon (3 years) as the data is not available for a full admission cohort until children are aged 1.

School year	BN1 1	BN1 2	BN1 3	BN1 4	BN1 5	BN1 6	BN1 7	BN1 8	BN1 9
1 Sept 90 to 31 Aug 91	15	28	61	238	93	196	120	189	938
1 Sept 91 to 31 Aug 92	14	17	56	226	114	206	93	198	110
1 Sept 92 to 31 Aug 93	9	10	32	105	99	165	95	194	70
1 Sept 93 to 31 Aug 94	10	8	40	80	98	182	113	208	75
1 Sept 94 to 31 Aug 95	3	10	45	46	104	189	85	200	67
1 Sept 95 to 31 Aug 96	7	17	32	28	117	194	93	181	57
1 Sept 96 to 31 Aug 97	3	12	44	42	109	222	107	180	69
1 Sept 97 to 31 Aug 98	7	10	44	36	107	189	97	205	57
1 Sept 98 to 31 Aug 99	5	11	47	36	129	207	100	188	68
1 Sept 99 to 31 Aug 00	3	14	50	39	114	213	93	177	63
1 Sept 00 to 31 Aug 01	3	17	65	40	128	203	80	176	68
1 Sept 01 to 31 Aug 02	5	14	49	45	121	230	105	160	45
1 Sept 02 to 31 Aug 03	4	24	64	55	136	238	100	162	43
1 Sept 03 to 31 Aug 04	10	19	79	51	134	192	98	177	65
1 Sept 04 to 31 Aug 05	6	27	57	64	132	221	99	168	49
1 Sept 05 to 31 Aug 06	10	26	82	57	130	218	100	165	54
1 Sept 06 to 31 Aug 07	5	42	76	71	152	210	97	167	62
1 Sept 07 to 31 Aug 08	15	32	106	69	149	210	125	169	66
1 Sept 08 to 31 Aug 09	13	48	115	104	130	194	99	154	49
Grand Total	147	386	1,144	1,432	2,296	3,879	1,899	3,418	2,075

BN2 0

1,275

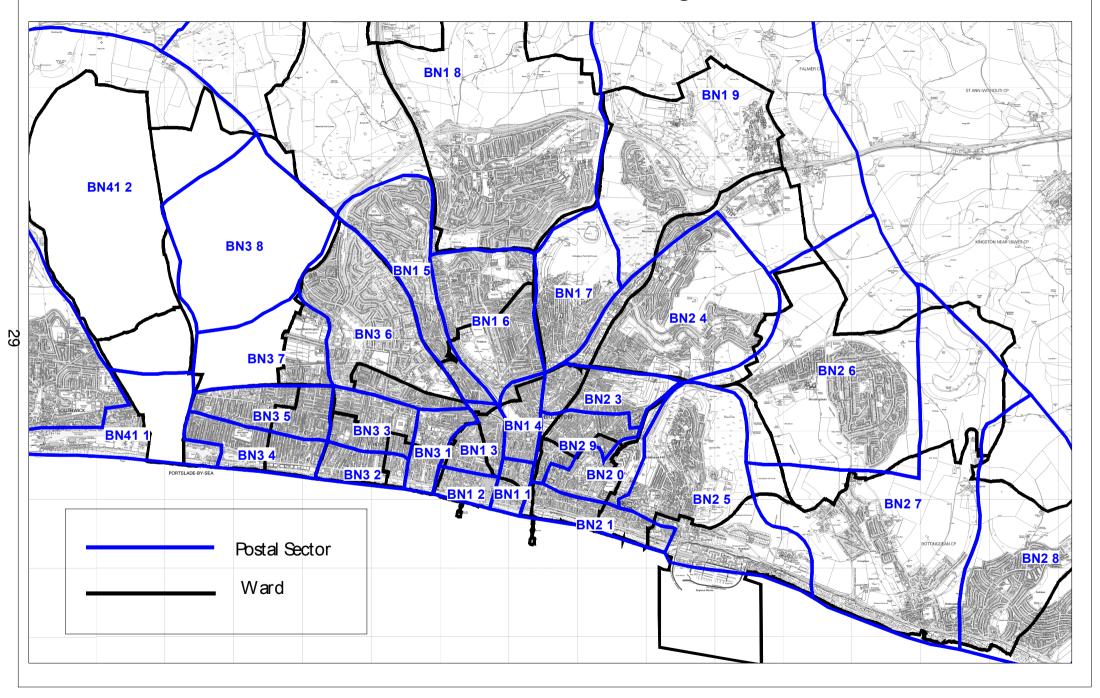
#### Appendix 2 GP Registration Data for Brighton & Hove

School year	BN2 1	BN2 2	BN2 3	BN2 4	BN2 5	BN2 6	BN2 7	BN2 8	BN2 9	BN3 1
1 Sept 90 to 31 Aug 91	51	1	86	344	186	120	35	41	138	55
1 Sept 91 to 31 Aug 92	45	2	73	224	250	147	53	50	112	60
1 Sept 92 to 31 Aug 93	36		77	227	231	132	46	49	125	52
1 Sept 93 to 31 Aug 94	35	1	58	225	203	135	41	57	97	37
1 Sept 94 to 31 Aug 95	33	1	79	193	205	134	65	48	112	38
1 Sept 95 to 31 Aug 96	28	2	75	191	180	122	64	68	97	53
1 Sept 96 to 31 Aug 97	33		75	207	157	126	52	49	114	60
1 Sept 97 to 31 Aug 98	29	2	65	190	161	137	45	56	103	67
1 Sept 98 to 31 Aug 99	30		84	177	133	147	43	47	100	58
1 Sept 99 to 31 Aug 00	24	3	68	182	141	116	42	63	112	63
1 Sept 00 to 31 Aug 01	50		84	182	146	126	35	65	117	62

1 Sept 01 to 31 Aug 02	41	2	71	180	132	110	35	52	119	71
1 Sept 02 to 31 Aug 03	32		90	199	144	111	40	56	102	71
1 Sept 03 to 31 Aug 04	42	1	98	154	167	105	37	50	131	86
1 Sept 04 to 31 Aug 05			91	182	136	110	42	51	132	89
1 Sept 05 to 31 Aug 06	51		96	161	141	111	32	58	119	93
1 Sept 06 to 31 Aug 07	76		108	178	151	123	29	55	147	106
1 Sept 07 to 31 Aug 08	67		114	179	169	112	35	46	154	132
1 Sept 08 to 31 Aug 09	84		112	178	150	107	38	41	148	128
Grand Total	840	15	1,604	3,753	3,183	2,331	809	1,002	2,279	1,381

School year	BN3 2	BN3 3	BN3 4	BN3 5	BN3 6	BN3 7	BN3 8	BN41 1	BN41 2	Grand Total
1 Sept 90 to 31 Aug 91	41	49	67	84	116	153	104	64	184	3,872
1 Sept 91 to 31 Aug 92	34	62	64	102	142	162	112	82	207	3,094
1 Sept 92 to 31 Aug 93	23	45	57	91	142	159	98	80	215	2,758
1 Sept 93 to 31 Aug 94	25	51	70	98	130	186	112	66	226	2,726
1 Sept 94 to 31 Aug 95	27	60	59	95	128	163	102	69	218	2,640
1 Sept 95 to 31 Aug 96	19	55	62	96	139	165	110	72	184	2,576
1 Sept 96 to 31 Aug 97	26	65	56	106	140	168	100	70	215	2,664
1 Sept 97 to 31 Aug 98	26	70	64	108	133	155	119	72	200	2,618
1 Sept 98 to 31 Aug 99	23	58	93	122	126	157	109	65	198	2,613
1 Sept 99 to 31 Aug 00	21	52	60	128	149	135	95	65	176	2,508
1 Sept 00 to 31 Aug 01	29	76	71	121	135	153	95	72	175	2,635
1 Sept 01 to 31 Aug 02	33	74	75	135	143	134	117	69	165	2,589
1 Sept 02 to 31 Aug 03	25	82	85	148	127	149	81	74	161	2,670
1 Sept 03 to 31 Aug 04	38	88	99	166	123	150	90	73	174	2,762
1 Sept 04 to 31 Aug 05	48	108	81	177	133	151	103	59	152	2,781
1 Sept 05 to 31 Aug 06	60	112	101	197	113	133	91	89	172	2,862
1 Sept 06 to 31 Aug 07	73	131	104	175	128	156	101	79	166	3,038
1 Sept 07 to 31 Aug 08	67	162	107	190	150	143	108	89	184	3,234
1 Sept 08 to 31 Aug 09	71	197	108	185	107	99	103	73	159	3,059
Grand Total	709	1,597	1,483	2,524	2,504	2,871	1,950	1,382	3,531	

# Postal Sectors and Wards in Brighton & Hove



# CHILDREN AND YOUNG PEOPLE'S OVERVIEW AND SCRUTINY COMMITTEE

Subject:		Children and Young People's Trust Performance Report						
Date of Meeting:		15 <sup>th</sup> September 2010						
Report of:		Director of Children's Services						
Contact Officer:	Name:	Paul Brewer	Tel:	29-4223				
	E-mail:	Paul.brewer@brighton-hove.gov.uk						
Wards Affected:	All							

# FOR GENERAL RELEASE/ EXEMPTIONS

# 1. SUMMARY AND POLICY CONTEXT:

- 1.1 This report provides an update on priority performance measures as set out in the Children and Young People's Plan (CYPP) 2009-12. The report focusses on those indicators where performance remains a challenge.
- 1.2 We also report on the findings and future work plan of the CYPT Performance Board which has been in place since February 2010, chaired by the Director of Children's Services. The Board maintains an oversight of performance across the Trust, centred around delivery of the CYPP.

# 2. **RECOMMENDATIONS**:

2.1 That the committee note the information provided on progress with the CYPP priority performance indicators.

# 3. BACKGROUND INFORMATION

3.1 The CYPP 2009-12 is the single, strategic overarching plan for all local services for children and young people aged up to 19 years and contains four strategic improvement priorities and 19 key priority indicators.

- 3.2 The statutory duty to produce and publish a children and young people's plan is likely to be removed in the forthcoming Education Bill but the duty to co-operate will remain, albeit with a reviewed list of statutory partners.
- 3.3 The Children's Trust Board will receive the 2009/10 annual performance report for the Children and Young People's Plan in November 2010. The CYPT Performance Board received a report in June 2010 and this is summarised below, focussing on the key areas for improvement.
- 3.4 The CYPT Performance Board, chaired by the Director of Children's Services meets monthly to focus on a specific performance area as well as maintain an oversight of the delivery of the CYPP and across the full range of performance measures available through the national indicator set. That wider view allows the Board to spot emerging priorities that may fall outside of the priority indicators set out in the CYPP.
- 3.5 Board membership comprises the Directorate Management Team plus the Head of Performance. Officers from within the service are invited in to discuss and explore the issues. A data analysis report is presented by the Performance Team and this generates 'lines of enquiry', which are developed into actions. These actions are tracked carefully at subsequent meetings.
- 3.6 The performance areas which have received attention are:
  - > children's social care
  - > GCSE attainment
  - > Young people not in education, training and employment

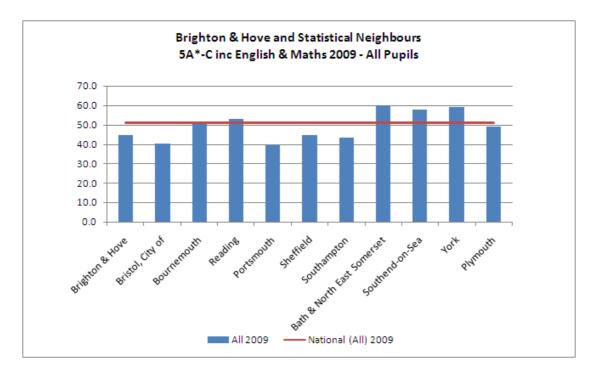
The proposed work plan for the next period is:

- > achievement of level 2 at 19
- > update on children's social care
- > improved tracking of the effectiveness of preventative services
- 3.7 The Children's Trust Board and the CYPT Performance Board also track the implementation of the strategic improvement objectives within the CYPP (see below).

#### Summary of Key Performance Issues:

#### The timely completion of initial assessments in social care

The method of recording and reporting against this indicator was amended in December 2009 and this resulted in a significant drop in the reported figure. Since then we have seen significant progress month on month, with 58% of assessments done within 7 days in June 2010. Nevertheless, there remains concern that the high level of child protection activity is impacting on the service's ability to respond to every referral in a timely fashion. An action plan is being developed to address the issue.



#### Achievement of 5 good GCSEs (including English and Maths)

The chart above shows Brighton and Hove's position in relation to statistical neighbours. We are ahead of the authority that is considered most statistically similar to us, Bristol, though the difference has decreased from 13.4 percentage points in 2005 to 4.3 percentage points in 2009. The rate of increase in Brighton & Hove is slower than the other LAs shown when we examine the trend since 2005. The Performance Board developed a number of actions including a presentation of the data at the May Head teacher's Conference, a visit to Plymouth to look at apparent best practice, ways to improve maths teaching especially staffing stability and an examination of outcomes for early leavers not entered for exams.

#### Achievement of a Level 2 qualification by the age of 19

Examples of the level of qualification required here are: Advanced GNVQ, Apprenticeship, NVQ Level 2, 1 A Level grade A-E, 2 AS Levels grade A-E.

In 2008/09, the data for Brighton and Hove shows that 76 per cent of people aged 19 were qualified to at least Level 2. This is a slight fall on the 2007/08 position, but represents an improvement of 8.9 percentage points since 2004/05. The improvement over the period is a greater change than that seen for the South East as a whole. However, Brighton and Hove remains behind both the regional position (78 per cent in 2008/09) and that for England overall (78.7 per cent). The current Brighton and Hove position is 6 percentage points short of the PSA target of 82 per cent by 2011, compared to a regional position 4 percentage points behind.

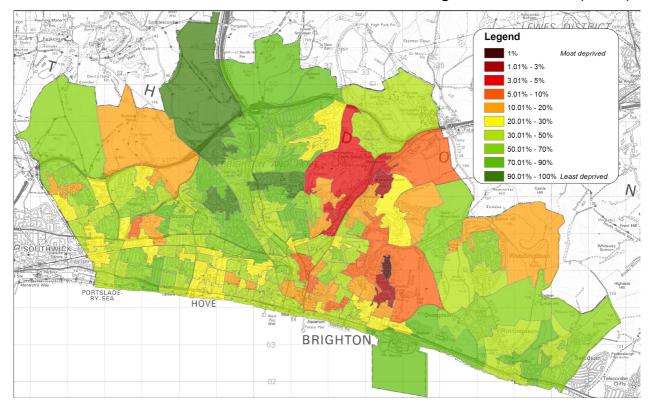
The Performance Board is receiving a full report at its August meeting, including the draft commissioning plan aimed at driving improvement.

#### Reported substance misuse by young people

The indicator tracked here is the percentage of young people reporting either frequent misuse of drugs/volatile substances or alcohol, or both in the TellUs survey. The new government recently announced that the TellUs survey has been de-commissioned. Alternative, local arrangements are being put in place to survey pupils by asking additional questions in the well-established Safe At School Survey this autumn. However, this data will not provide a direct year-on-year comparison to that collected via the TellUs survey.

The TellUs 4 survey (conducted in the autumn term 2009) found that reported substance misuse rose from 12.7% in 2008 to 16.5% in 2009. Analysis of these results and soft intelligence suggests that this rise may have been due to the increased use of 'legal highs', specifically mephadrone, which has now been made illegal. However, work is taking place to examine commissioning priorities going forward with a focus on reducing rates of 'first use'.

# The proportion of children living in poverty



# Income Deprivation Affecting Children in Brighton and Hove (2007)

The map shows the Income Deprivation Affecting Children Index (ONS, 2007) from the 1% most deprived areas (dark red) through to the least deprived areas (dark green). There is one lower super output area1 (in North Whitehawk) in the 1% most deprived areas in England and a further three (one in Moulsecoomb and two in South Whitehawk) in the 3% most deprived areas in England.

Further analysis using the Income Deprivation Affecting Children Index reveals that the city has marked geographical variation in deprivation scores affecting children. When compared to national data, Brighton & Hove has a relatively low proportion of "least deprived" areas and a relatively high proportion of more deprived areas. 61 out of 164 lower super output areas in Brighton & Hove (37%) are in the 30% most deprived areas nationally.

The current child poverty measure within the Local Area Agreement is based on a proxy measure (not the data used above) which is the proportion of children living in families in receipt of out of work benefits

Proportion of children in families in receipt of out of work benefits					
	2004	2005	2006	2007	2008
England	21.0%	20.6%	20.0%	19.8%	19.2%
South East	14.1%	13.9%	13.6%	13.5%	12.9%
Brighton and Hove	23.4%	22.9%	22.0%	21.5%	20.3%

A child poverty needs assessment is currently underway which analyse the issues in more depth and inform the development of effective strategies to tackle the issue which should be embedded into the emerging commissioning intentions of the local strategic partnership.

# The percentage of young people aged 16-18 not in education, training or employment

The annual outturn for 2009 was 8.8% compared to 7.8% the previous year. The table below shows that the Brighton and Hove rate is higher than the average of the local authorities we compare ourselves to. However the coastal cities of Southampton and Portsmouth have higher rates.

2009	16-18 NEET %
Brighton & Hove	8.8%
Mean indicator for statistical neighbours	7.0%
1. Bristol, City of	8.0%
2. Bournemouth	6.9%
3. Reading	6.1%
4. Portsmouth	10.5%
5. Sheffield	8.6%
6. Southampton	9.2%
7. Bath & NE Somerset	4.3%
8. Southend-on-Sea	5.5%
9. York	4.2%
10. Plymouth	6.4%

Clearly the recent cabinet decision to significantly reduce funding for the Connexions service will have a significant impact on our ability to both support and track outcomes for young people in relation to education, employment and training in the future. Positive performance was reported to the Performance Board for:

> Obesity rates amongst 11 year olds

> The proportion of children becoming subject to a child protection plan for a second or subsequent time

> The number of emergency admissions caused by unintentional and deliberate injuries to children and young people

> Reported incidents of bullying

> Achievement at the Foundation Stage

> The achievement gap between pupils eligible for school meals and the rest at both key stages 2 and 4

> The achievement gap between pupils with special educational needs and the rest at both key stages 2 and 4

> Young people sentenced to custody

> The under 18 conception rate

> Care leavers in employment or training

# 4. CONSULTATION

4.1 The relevant officers have been consulted in the preparation of this report and this is now structured and formalised through the CYPT Performance Board process.

# 5. FINANCIAL & OTHER IMPLICATIONS:

Financial Implications:

5.1 There are no additional financial implications arising from the recommendations in this report.

Finance Officer Consulted: Jeff Coates

Date: 24/8/10

#### Legal Implications:

5.2 This report is for noting only, therefore no significant legal implications arise. However, it is worth drawing the Committee's attention to the current high level of child protection activity identified within the report and the need to ensure that Children's Services are sufficiently resourced to be able to respond to referrals in a timely fashion and meet their statutory duties to vulnerable children, under The Children Act 1989.

Further, given the reduced funding to the Connexions service, the Council will need to ensure it is still in a position to meet its statutory duties to young people under the leaving care provisions.

Lawyer Consulted: Hilary Priestley Senior Lawyer Date: 26/08/10

# Equalities Implications:

5.3 An equalities impact assessment was undertaken for the Children and Young People's Plan. There is a strategic priority to reduce child poverty and health inequality and several priority indicators are aimed at driving reduced inequalities, such as reducing the attainment gap for pupils receiving free school meals and those who have special educational needs.

#### Sustainability Implications:

5.4 This report does not directly address sustainability issues but it underpins the CYPP which supports the council's sustainability strategy including, concern for quality of life and well being, health improvement and healthy schools, enjoyment and participation in cultural & leisure activities, achievement of economic well being and effective clinical governance and health.

#### Crime & Disorder Implications:

5.5 This report covers young people not in education, training and employment which includes outcomes for young people supervised by the Youth Offending team

#### Risk and Opportunity Management Implications:

5.6 There are no recommendations in this report that require risk assessment. There is a clear risk that reduced funding levels may impact the Trust's ability to maintain and improve the outcomes for children and young people.

#### Corporate / Citywide Implications:

5.7 CYPT Performance Board reports are used by the Corporate Performance Board to track and analyse performance issues, identifying areas where the wider partnership can contribute to improved outcomes for children and young people. CYPT performance information is used to inform progress against Local Area Agreement indicators and the Sustainable Community Strategy.

# SUPPORTING DOCUMENTATION

Appendices:

- 1. None
- 2.

Documents In Members' Rooms

- 1. None
- 2.

# CHILDREN AND YOUNG PEOPLE OVERVIEW AND SCRUTINY COMMITTEE

# Agenda Item 21

Brighton & Hove City Council

Subject:		CYPOSC Work Prog	gramme	
Date of Meeting	j:	15 September 2010		
Report of:		Acting Director of Strategy and Governand		
Contact Officer	: Name:	Tom Hook	Tel:	29-1110
	E-mail:	Tom.hook@brighton-hove.gov.uk		
Wards Affected	: All			

# FOR GENERAL RELEASE

# 1. SUMMARY AND POLICY CONTEXT:

- 1.1 This report presents to CYPOSC Members options for their work programme through to May 2011. Members are being asked to confirm the priority areas of work for the Committee, a series of workshops and scrutiny panels.
- 1.2 Each Overview and Scrutiny Committee has the power to establish scrutiny panels to undertake short, focused reviews on specific issues. During July consultation was undertaken with residents, partners and Members as to their priorities for scrutiny reviews during 2010/11. This report sets out the results of this consultation as relevant to CYPOSC.

# 2. **RECOMMENDATIONS**:

- 2.1 That CYPOSC:
  - (1) Agrees the Committee work programme for 2010/11 (Appendix 1)
  - (2) Notes the panel consultation responses (Appendix 2)

# 3. RELEVANT BACKGROUND INFORMATION/CHRONOLOGY OF KEY EVENTS:

- 3.1 Appendix 1 sets out the work plan for CYPOSC during 2010/11.
- 3.2 The Strategic Director for People has been invited to the meeting in November; at which meeting Members will also be monitoring the implementation of recommendations from the scrutiny panel on alcohol related harm.
- 3.3 The focus of the January meeting will be looking at the draft budget proposals for 2011/12.

- 3.4 Appendix 2 of the report sets out the results of a consultation on possible scrutiny panel topics.
- 3.5 Public consultation on possible scrutiny panel topics ran during the course of July with a total 69 separate suggestions for scrutiny topics received. The consultation was promoted through a number of means:
  - 1. All Members of the council were invited to submit ideas
  - 2. All LSP themed partnerships were written to and scrutiny officers attended a number of partnership meetings
  - 3. Citynews and the Argus both carried articles promoting the consultation
  - 4. A press release was issued and promoted on Facebook and Twitter
  - 5. Information was be added to the Consultation Portal at <u>http://consult.brighton-hove.gov.uk/portal</u>
- 3.6 Preliminary research has been undertaken to see which suggestions are suitable topics for scrutiny. This has been based on criteria agreed previously at OSC and outlined below:
  - Length of review Topics need to be achievable within 3-4 meetings, or undertaken as Select Committees in around 6 meetings.
  - Relevance to Brighton and Hove The focus needs to be a local issue, or at least an issue that is within the decision making power of a local organisation.
  - Policy Context What is the policy/strategy development cycle, are changes expected to legislation, or has a local strategy just been finalised?
  - Alignment to LSP and Council priorities Reviews of issues identified as key to improving the lives of residents are by definition the best use of scrutiny resources.
  - Highlighted as an issue within performance regimes Is the issue in question something that has been shown as requiring improvement during performance monitoring? With limited resources scrutiny should avoid reviewing issues which the council and partners are seen as doing well.
  - Avoiding duplication with existing work-streams If a suggestion would replicate work already ongoing there is limited utility in also scrutinising it.
  - What is the outcome a scrutiny review could achieve? Will the review be able to add value to the issue?
- 3.7 Members may be aware that a scrutiny panel has recently been established to look at the societal impacts of the in-year budget reductions. A significant number of the reductions agreed by Cabinet are within CYPT and the focus of the panel will probably be mostly on these areas. As such it is not recommended that CYPOSC establishes another scrutiny panel, but that rather, a number of the suggested panel topics are brought to Committee, where if concerns are raised, further scrutiny can be undertaken through panels/workshops.
- 3.8 CYPOSC has also recently held a workshop on school attainment; an issue raised by Cllr Hawkes following the CAA. The report from this workshop will be made to CYPOSC members shortly.

#### 4. CONSULTATION

4.1 This report summarises the consultation responses received from residents, Members, officers and partner organisations. Consultation was undertaken throughout July.

#### 5. FINANCIAL & OTHER IMPLICATIONS:

Financial Implications:

5.1 There are no financial implications as all panel work will be undertaken within the existing resource envelope allocated to scrutiny.

Legal Implications:

5.2 The recommendations at 2.1 is consistent with the statutory framework for overview and scrutiny committees under section 21 of the Local Government Act 2000.

Equalities Implications:

5.3 In undertaking detailed scoping work on panels equality implications will be addressed. The consultation as a whole has highlighted some equality issues that can be taken forward.

Sustainability Implications:

5.4 There are no direct implications.

Crime & Disorder Implications:

5.5 There are no direct implications.

#### Risk & Opportunity Management Implications:

5.6 The consultation exercise was undertaken to ensure that scrutiny resources are focused on the most appropriate areas. There is an opportunity for scrutiny to influence some of the key issues facing the city.

Corporate / Citywide Implications:

5.7 An annual work programme for scrutiny reviews should enable the scrutiny function to respond to those issues that affect the city as a whole and take a more active role in place-shaping.

# SUPPORTING DOCUMENTATION

#### Appendices:

1. Panel scoping information

# Documents in Members' Rooms

None

#### **Background Documents**

- 1. The Community Engagement Framework
- 2. Report to March OSC

# Appendix 1 - Children and Young People's Overview and Scrutiny (CYPOSC) Work Programme June 2010- March 2011

Issue /Topic	Date	Reason for the agenda item	Outcome and Monitoring
Letters from a member of the public and Cllr Davis on Primary School Places	16 June 2010	Standing Items on the Agenda	CYPOSC agreed to forward the concerns of the member of public to the CMM and a report was requested to answer Cllr. Davis' concerns
New Council's responsibilities for 16- 19 Education and Training	16 June 2010	Suggested by the Directorate	Considered and commented on the report.
Schools Exclusions Scrutiny Report	16 June 2010	CYPOSC to endorse the report before it goes to any other committees	Endorsed and refer the recommendations to the council's Executive and to the appropriate partner organisations
Arrangements for the governance, commissioning and provision of children's services	16 June 2010	Important changes to the governance and working structure of CYPT – in response to legislative changes and emerging best practice	Youth Services Review to be timetabled into the work programme. CYPOSC to ask the CYPT to seek the views of the Parent Carers' Council when looking at issues with parent carer interest
Understanding Intervention	16 June 2010	Suggested by the Directorate	Considered and commented on the presentation
Performance Update for CYPOSC	15 September 2010	Standing item	
In-Year Grant Savings	15 September 2010	From Full Council 15/7/2010	
Primary School Places	15 September 2010	In response to Cllr Davis' letter	
Strategic Director of People Review recommendations of the Children and Alcohol Panel report (link in with the Intelligent Commissioning Pilot)	10 November 2010 10 November 2010	CYPOSC invited Monitoring of previous panel report	

#### Appendix 1 - Children and Young People's Overview and Scrutiny (CYPOSC) Work Programme June 2010- March 2011

Issue	Date	Reason for the agenda item	Outcome and Monitoring
What support/outcomes are there for YP 16-25 who are from the care system and transferring into adulthood	10 November 2010	From the scrutiny consultation July 2010	
Next steps of Academies	10 November 2010	Suggested by the Directorate	
Annual CYPP Report	26 January 2011	CYPOSC to follow up	
CYPT Budget proposals	26 January 2011	To feed into the budget proposals	
Local Safeguarding	23 March 2011	Suggested by the Directorate	
Youth Services Review	23 March 2011	Report requested from the 16/06/2010 meeting	
Update on the progress of therapy services and how the Lamb Enquiry has impacted on the improving educational confidence	23 March 2011	Report requested from the 24/03/2010 meeting	
Review recommendations from Schools Exclusions Panel report	23 March 2011	Monitoring of previous panel report	

# Suggestions from CYPOSC Members

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1. Trends in the recruitment of Heads, senior and other staff in schools (strength and size of fields).

2. Impact and outcomes of the first year of the new inspection frameworks (Ofsted and SIAS).

# Appendix 2

#### **Consultation Responses – Panel Topics**

#### 1. Primary School Admissions

A number of responses related to primary school admissions, either for a specific area, or across the entire city. This is already an issue CYPOSC has on its work-programme, with a report going to September's meeting (Agenda item 18).

Based on the content of this report members will be able to decide whether they wish to undertake further scrutiny.

#### 2. School Appeals System

The appeals process is a statutory responsibility and operates separately to school admissions. The council operates the appeals process but this is seen as independent to the Council as are the panel members (who are volunteers). The appeals team are neutral in the operations of the appeals process and provide neutral advice to parents, panel members and the admissions team.

If an appellant feels that an appeal hearing has not been held in compliance with the relevant legislation they have two options; referral to the Local Government Ombudsman or an application to the High Court for a Judicial Review of the decision. An Ombudsman cannot overturn the appeal decision but can recommend that a fresh appeal is held if there is proof of maladministration. The High Court can overturn a decision of the Panel if the Judicial Review is successful.

#### Legislation

Appeal hearings have to be held in line with both relevant legislation including the School Standards and Framework Act 1998, Human Rights Act 1998 and the Equalities Act 2006 and with statutory guidance in the School Admission Appeals Code. The Administrative Justice & Tribunals Council (AJTC-based in London) is the governing body which inspects the Council's Appeals processes. The last visit was in December 2008 –which resulted in a "glowing report".

#### Local powers

Council's do not have the powers to change the appeals process. Therefore scrutiny would have very limited opportunities to make recommendations that the rigid framework would allow to implement.

#### Data

On average around 400 School Admission appeals are held every year. Appeals are received both for those who are moving up to infant, junior and

secondary school, and for those who wish to change school during the academic year.

For 2010 to date, 29% of the appeals heard for Years 3 to 11 were successful. This figure is slighter lower than the national average. For the for same time period, 0% of appeals for Reception Year to Year 2 were successful, which is in line with the national average (legislation covering infant school appeals allows very little scope for an appeal to be successful). To date there have been 6 complaints to the Ombudsman, of which 4 were not upheld and 2 are waiting for decisions. In 2009, there were 8 complaints to the Ombudsman – none of these were upheld. No decision of the appeal panel has been referred for a Judicial Review.

Recommendation – If there are specific questions that Members have a report can be added to CYPOSC's work-programme.

#### 3. Teenage Pregnancy

At its meeting in November 2009 CYPOSC considered the issue of teenage pregnancy. The report contained detailed information on performance, interventions and actions-planned.

The CYPP refers extensively to teenage conception, and a considerable amount of work has been undertaken in this area, further work planned includes:

- reviewing young people's services,
- reviewing agency working
- working closer with the substance misuse team
- working to the Total Place agenda
- planning how the service will fit into the Intelligent Commissioning model

Monitoring data shows significant progress; quarter 2 -2009 showed 18% reduction from the same quarter in 2008. There has been a rapid decline in teenage pregnancies over the previous 5 quarters (March 2008 – March 2009). The latest rate is 16% lower than the England rate and 4% higher than the South East rate.

It is therefore not recommended that CYPOSC take further action at this stage.

#### 4. Obesity – planning and fast food outlets

CYPOSC considered a report entitled 'The Healthy Weight of Children and Young People' in November 2009. This report detailed the work being undertaken within the city to reduce levels of childhood obesity. Childhood Obesity is a:

- National priority within the NHS Operating Framework
- NHS Brighton and Hove World Class Commissioning health priority
- Local Area Agreement (LAA) target -to reduce obesity among primary school age children in Year 6 to 17.5% by 2010/11.

A Strategy "Promoting Healthy Weight and Healthy Lives in Children and Young People in Brighton and Hove 2008/09-2011/12" was produced and presented to the PCT Board on 17<sup>th</sup> February 2009. A Healthy Weight of Children and Young People Delivery Plan to implement the recommendations of the strategy was developed jointly by NHS Brighton and Hove and the CYPT in February 2009.

Childhood obesity data is collected through the implementation of the National Child Measurement Programme (NCMP) which weighs and measures children in Reception (typically aged 4–5 years) and Year 6 (aged 10–11 years). The most recent data (for the academic year 2008-09) suggests that the prevalence of obesity for pupils in year 6 is 16.4%. This compares to 17.7% prevalence recorded in 2007-08. Although this appears to be a decrease in obesity prevalence, the decrease is not significant and the data is insufficient to show that there is a downward trend due both to natural variation in the statistics and to the lack of trend data available at this early stage in the programme.

The suggestion for scrutiny related specially to obesity and planning powers regarding fast-food outlets.

The Healthy Urban Environments Steering Group is already looking into this area as it is part of the Childhood Obesity work/delivery plan. A recent court case ruling concerning fast food outlets has interesting ramifications that the council may wish to explore.

The group is currently putting together a research project that will aim to gain a better understanding of the locations of schools and fast food outlets and what if any impact this has.

It's recommended that CYPOSC requests to see early results from the work undertaken by adding the issue to its work programme for 2011.

# 5. Support/outcomes for YP 16-25 from the care system – transition into adulthood

The Corporate Parenting Strategy went to the CYPT Board in May of this year. Corporate Parenting describes the collective responsibilities that members and officers of Brighton & Hove City Council and its partner organisations have towards children and young people in care of the Local Authority.

The strategy is about ensuring that these children and young people are safe, secure and healthy, are encouraged and supported to achieve their potential and aspirations, are encouraged to lead fulfilled lives and are successfully

prepared for a future where they will be valued and involved citizens who are economically independent and able to contribute positively to the communities in which they live.

As Corporate Parents, members, officers and partners need to ask two questions:

- $\circ$  "If this was my child, would this be good enough for them?"
- "If I was that child or young person, would this have been good enough for me?"

If is suggested that this issue is added to CYPOSC's work-programme, with the focus of the report being the transition. Should CYPOSC be dissatisfied with the approach to transition, or corporate parenting further scrutiny work could be undertaken.